

TELEGRAMS:

TELEPHONE: General line 4258355  
Permanent Secretary 4231103/4231063  
Fax 4231063  
Under Secretary 4232645

Website: [www.mia.go.ug](http://www.mia.go.ug)  
Email [info@mia.go.ug](mailto:info@mia.go.ug)

In any correspondence on this  
Subject please quote NO.



THE REPUBLIC OF UGANDA

MINISTRY OF INTERNAL AFFAIRS

Plot 65 and 67, Old Port Bell Rd.

P.O. BOX 71 PL, KAMPALA - UGANDA

Date 11<sup>th</sup> May, 2026


The Principal Private Secretary  
His Excellency the President  
State House  
P.O. Box 25497  
**KAMPALA**

**ACT FOR YOUR ATTENTION: THE PROTECTION OF  
SOVEREIGNTY ACT, 2026**

Reference is made to your letter Ref. **PO/9** dated **8<sup>th</sup>, May, 2026**,  
on the above subject.

I have been instructed by the Hon Minister of Internal Affairs to  
inform you that he has read **The Protection of Sovereignty Act,  
2026** and has no further issues to raise for consideration.

Forwarded for your further management.

  
Joseph B. Musanyufu psc, ndc  
Lieutenant General  
**PERMANENT SECRETARY**

PERMANENT SECRETARY  
Ministry of Internal Affairs

**Copy to** : Rt. Hon. Prime Minister  
: Hon. Attorney General  
: Hon. Minister of Internal Affairs  
: Hon. Minister of State for Internal Affairs

Samalia  
11/5/2026  
Received  
072-946492



TEL: 231900  
FAX: 235462  
EMAIL: shc@statehouse.go.ug

IN ANY CORRESPONDENCE ON  
THIS SUBJECT PLEASE QUOTE No. ....



PO/9

THE REPUBLIC OF UGANDA

State House,  
P. O. Box 25497,  
Kampala,  
Uganda

8<sup>th</sup> May 2026

Maj. Gen (Rtd) Kahinda Otafiire  
Minister  
Ministry of Internal Affairs  
**KAMPALA**

**ACT FOR YOUR ATTENTION**

The Clerk to Parliament has submitted for His Excellency the President's assent, The Protection of Sovereignty Act, 2026.

As you are aware, before H.E the President considers the Act, you are required to confirm in writing that you have studied the content of the said Act and you do not have any issues to raise.

The purpose of this communication, therefore, is to request that you study the content and respond as soon as possible.

Gloria Asio Omaswa

**PRINCIPAL PRIVATE SECRETARY  
HIS EXCELLENCY THE PRESIDENT.**

**Copy to:** Rt. Hon Prime Minister  
Hon. Attorney General  
Permanent Secretary, Ministry of Internal Affairs







# THE PROTECTION OF SOVEREIGNTY ACT, 2026



I SIGNIFY my assent to the bill.

.....  
*President*

*Date of assent:*.....

**THE PROTECTION OF SOVEREIGNTY ACT, 2026****Arrangement of Sections**

## Section

## PART I—PRELIMINARY

1. Interpretation
2. Application
3. Administration of Act
4. Functions of Department

## PART II—PROTECTION OF SOVEREIGNTY

5. Sovereignty of the people
6. Exercise of functions and services for which Government is responsible
7. Development of Government policy
8. Implementation of Government policy
9. Foreign policy of Uganda
10. Prohibition of promotion of foreign policy
11. Prohibition of interference with electoral processes
12. Prohibition of interference with operations of Government
13. Prohibition of economic sabotage

## PART III—REGISTRATION OF AGENTS OF FOREIGNERS

14. Registration of agents of foreigners
15. Application for registration as agent of foreigner
16. Consideration of application for registration

17. Certificate of registration
18. Refusal to grant certificate of registration
19. Renewal of certificate of registration
20. Suspension and revocation of certificate of registration

PART IV—REGULATION OF FUNDING OF AGENTS  
OF FOREIGNERS

21. Declaration of sources of funding
22. Restrictions on funding from foreigners
23. Obtaining funds to engage in disruptive activities
24. Foreign funding to Government institutions
25. Reporting of foreign funding
26. Submission of returns

PART V—GENERAL

27. Assistance to Minister
28. Inspection
29. Regulations
30. Power to amend Schedule

**SCHEDULE**

*Schedule*

Currency Point



## THE PROTECTION OF SOVEREIGNTY ACT, 2026

**An Act to provide for the protection of the sovereignty of the people of Uganda; to designate the Department responsible for peace and security in the Ministry responsible for internal affairs as the Department responsible for the implementation of this Act; to provide for the registration and regulation of agents of foreigners; to regulate the funding and any other assistance to agents of foreigners and for related matters.**

DATE OF ASSENT:

*Date of Commencement:*

**BE IT ENACTED by Parliament as follows:**

### PART I—PRELIMINARY

#### 1. Interpretation

In this Act, unless the context otherwise requires—

“agent of a foreigner” means a person who engages in any of the activities specified in section 2 (2)—

- (a) as an agent, representative or employee of a foreigner;
- (b) on the order, request, supervision or under the direction or control of a foreigner; or

- (c) while being financed or subsidised by a foreigner;

“currency point” has the value assigned to it in the Schedule to this Act;

“Department” means the Department responsible for peace and security in the Ministry responsible for internal affairs;

“disruptive activities” include—

- (a) any act or conduct that is prejudicial to or threatens the security of Uganda;
- (b) any act or conduct threatening violence against any person;
- (c) threatening to cause bodily harm, whether to a person to whom the threat is made, or to any other person;
- (d) threatening destruction of property;
- (e) engaging or participating in a riot or unlawful demonstration or assembly; or
- (f) disrupting or interfering with the lawful activities, business operations, peace or human rights of any person;

“foreign policy” means a policy developed by a foreigner;

“foreigner” includes—

- (a) a non-Ugandan citizen who engages, undertakes, supervises, controls, finances or subsidises the activities specified in section 2 (2);
- (b) a foreign government, consulate, high commission, embassy or other diplomatic mission which engages, undertakes, supervises, controls, finances or subsidises the activities specified in section 2 (2);
- (c) a corporation, company, non-governmental organisation or other legal entity incorporated, unincorporated or registered outside Uganda, which engages, undertakes,

supervises, controls, finances or subsidises the activities specified in section 2 (2); or

- (d) an international or multinational organisation which engages, undertakes, supervises, controls, finances or subsidises the activities specified in section 2 (2);

“Government” means the Government of Uganda and includes local governments;

“Government policy” means a statement, decision or action of Government on how a sector is regulated or governed, issued in accordance with the Constitution and laws of Uganda;

“interest of a foreigner” means interests of a foreigner that are not aligned with policies and laws developed and adopted by Government;

“interests of Uganda” means the national interests of Uganda based on the principles of national interest and common good enshrined in the National Objectives and Directive Principles of State Policy as provided for in the Constitution, laws of Uganda and Government policy;

“interest of Ugandans” means the interests of Uganda;

“Minister” means the Minister responsible for internal affairs;

“political activities” means any activity aimed at influencing the enactment of legislation, the formulation of policy or the decision-making of Government or of the people of Uganda and includes—

- (a) fundraising, sponsoring, registering, nominating, supporting or campaigning for a candidate in an election;
- (b) registering, funding and campaigning for a political party in an election;
- (c) fundraising for, campaigning for, canvassing support for,

supporting or opposing, a political party or candidate in an election;

- (d) any activities aimed at influencing the outcome of an election;
- (e) any activities aimed at influencing the will and consent of the people of Uganda to determine who shall govern the people and how the people shall be governed; or
- (f) any activities aimed at influencing, imposing or normalising ideologies which are inconsistent with the Constitution or which conflict with any culture, customs or norms of any of the communities listed in the Third Schedule to the Constitution;

“supervised institution” means a person licensed under an Act of Parliament to facilitate the cross-border transfer of money.

## **2. Application**

- (1) This Act applies to an agent of a foreigner.
- (2) For the avoidance of doubt, this Act applies to an agent of a foreigner who engages in any of the following activities through any means, including the use of digital platforms to—
  - (a) engage in political activities in Uganda to further the interest of a foreigner;
  - (b) solicit, collect, disburse or dispense contributions, loans, money or other things of value for the purpose of financing or sponsoring political activities to further the interest of a foreigner;
  - (c) represent the interest of a foreigner before any agency or official of the Government of Uganda for the purpose of engaging in political activities in Uganda;
  - (d) recruit, contract, engage, enter into a partnership or sponsor any person in Uganda to promote the interest of a

foreigner for the purpose of engaging in political activities in Uganda;

- (e) agree, consent, assume or purport to act as an agent of a foreigner or who is or holds himself or herself out as an agent of a foreigner, to promote the interest of a foreigner against the interest of Ugandans;
- (f) influence the development of a policy of Government or implement a policy of Government without the approval of Cabinet; or
- (g) influence the public to oppose a policy of Government.

(3) Subject to the Diplomatic Privileges Act, this Act applies to a representative or agent of an embassy, high commission or consulate.

(4) For the avoidance of doubt and notwithstanding this section, this Act shall not apply to monies or funding received from a foreigner by—

- (a) a supervised institution, a person or an institution regulated by a regulatory body under an Act of Parliament, for the purposes of meeting its regulatory requirements or for the purposes of undertaking its commercial, licensed or permitted activity under an Act of Parliament;
- (b) a health or medical facility, for the purposes of performing an activity permitted under the laws of Uganda to be undertaken by a health or medical facility;
- (c) an academic or research institution, for purposes of funding research and innovation or any other educational activity permitted under the laws of Uganda to be undertaken by an academic or research institution;
- (d) a person, for commercial, domestic or family use; or
- (e) a faith-based organisation, for activities that are connected with the mission of the faith-based organisation.

(5) Nothing in this Act shall be construed as requiring compliance with this Act for lawful foreign direct investment, portfolio investment, diaspora remittances, export proceeds, trade finance, commercial loans, humanitarian assistance, technical assistance, grants, concessional financing, development assistance, or any other lawful foreign exchange inflow or outflow, and related activities.

### **3. Administration of Act**

(1) This Act shall be administered by the Minister, who shall give policy guidance on the implementation of this Act.

(2) The Department responsible for peace and security in the Ministry responsible for internal affairs shall be responsible for the implementation of this Act.

(3) The Department shall, in the implementation of this Act, consult other agencies of Government, including the Ministry responsible for foreign affairs and the relevant Ministry responsible for developing the Government policy.

### **4. Functions of Department**

- (1) The Department shall—
- (a) review and consider applications for registration of agents of foreigners;
  - (b) recommend to the Minister, the issuance of certificates of registration to persons applying to be registered as agents of foreigners;
  - (c) develop and enforce guidelines on the registration and regulation of agents of foreigners;
  - (d) carry out due diligence to determine the suitability of agents of foreigners before registration under this Act;
  - (e) inspect and approve activities of agents of foreigners in Uganda;

- (f) advise the Minister on the making of regulations necessary for the better implementation of this Act;
- (g) advise revenue, customs, airport, railway and immigration authorities on foreign funding or any other assistance from foreigners to agents of foreigners; and
- (h) perform any other function as the Minister may assign to the Department.

(2) The Department may, in discharging its functions, co-opt persons to advise the Department on any matter relating to agents of foreigners.

(3) A person co-opted under subsection (2) shall not be a member of the Department.

## PART II—PROTECTION OF SOVEREIGNTY

### 5. **Sovereignty of the people**

(1) In accordance with Article 1 of the Constitution, the people of the Republic of Uganda shall have sovereignty over the social, economic and political policies affecting the governance of the Republic of Uganda.

(2) Every Ugandan shall be under an obligation to promote the sovereignty of the people of Uganda and all the activities of the Government shall be conducted in such a manner that promotes the interests of Uganda.

(3) An agent of a foreigner shall not engage in any activity that promotes the interest of a foreigner against the interests of Uganda.

(4) An agent of a foreigner who knowingly promotes the interest of a foreigner against the interests of Uganda commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and

- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

**6. Exercise of functions and services for which Government is responsible**

(1) The functions and services specified in the Sixth Schedule to the Constitution shall be the responsibility of the Government in accordance with Article 189 of the Constitution.

(2) An agent of a foreigner shall not exercise any of the functions specified in the Sixth Schedule to the Constitution, except with the approval of the relevant Government agency assigned the mandate to exercise such functions.

(3) The relevant Government agency referred to in subsection (2) shall not approve an agent of a foreigner to exercise its mandate without the approval of Cabinet.

(4) An agent of a foreigner who knowingly performs the functions or offers services for which the Government is responsible without the approval of the relevant Government agency, commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(5) This section shall not apply to an agent of a foreigner who has been granted a licence, permit or other authorisation from a Government licensing or regulatory body to offer services for which the Government is responsible.

(6) The Minister may, by regulations, prescribe the procedure and requirements for obtaining the approval referred to under this section.

**7. Development of Government policy**

(1) In accordance with Article 111(2) of the Constitution, Cabinet shall determine, formulate and implement the policy of the Government.

(2) Government policy shall be developed by the relevant Ministry, department or agency of Government and submitted to Cabinet for approval, before the implementation of the Government policy.

(3) An agent of a foreigner who wishes to influence or propose amendments to the development of the Government policy shall submit his or her proposals to the relevant Ministry, department or agency of Government for consideration.

(4) An agent of a foreigner who knowingly develops and implements a Government policy without the approval of Cabinet commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(5) The Minister may, by regulations, prescribe the procedure and the requirements for formulating and implementing the policy of the Government.

**8. Implementation of Government policy**

(1) A Government department or agency responsible for the implementation of a Government policy shall report to Cabinet on the progress of the implementation of the Government policy in accordance with regulations made by the Minister.

(2) An agent of a foreigner shall not hinder, frustrate or disrupt the implementation of a Government policy.

(3) An agent of foreigner shall not carry out activities related to the implementation of Government policy, unless the agent of a foreigner has received the approval of the relevant Government Ministry, department or agency to carry out such activities.

(4) Where a Government Ministry, department or agency issues an approval to an agent of a foreigner to carry out activities specified in subsection (3), the Government Ministry, department or agency shall enter an undertaking with the agent of a foreigner providing for the manner in which the activities shall be performed.

(5) This section shall not apply to an agent of a foreigner granted a licence, permit or other authorisation from a Government licensing or regulatory body to carry out activities referred to in this section.

(6) The Minister may, in consultation with Cabinet, by regulations, prescribe the procedure for implementing the policy of the Government.

## **9. Foreign policy of Uganda**

(1) The foreign policy of Uganda shall be based on the principles of—

- (a) promotion of the national interests of Uganda;
- (b) respect for international law and treaty obligations;
- (c) peaceful coexistence and non-alignment;
- (d) settlement of international disputes by peaceful means;
- (e) opposition to all forms of domination, racism, sectarianism and other forms of oppression and exploitation.

(2) Uganda shall actively participate in international and regional organisations that stand for peace and for the well-being and progress of humanity.

(3) Government ministries, departments and agencies shall promote regional and Pan-African cultural, economic and political cooperation and integration.

(4) An agent of a foreigner shall not promote any foreign policy that contravenes subsection (1).

(5) The Minister may, in consultation with Cabinet, by regulations, prescribe the procedure for adopting foreign policy that is in accordance with subsection (1).

#### **10. Prohibition of promotion of foreign policy**

(1) An agent of a foreigner shall not engage in any disruptive activity or solicit, receive or obtain any assistance from a foreigner to sponsor or organise a meeting or any function with the aim of promoting foreign policy in Uganda that has not been adopted by Cabinet as Government policy.

(2) An agent of a foreigner who engages in any disruptive activity or solicits, receives or obtains any assistance from a foreigner to sponsor or organise a meeting or any function with the aim of promoting foreign policy in Uganda that has not been adopted by Cabinet as Government policy commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(3) The Minister may, in consultation with Cabinet, by regulations, prescribe the procedure for adopting foreign policy.

#### **11. Prohibition of interference with electoral processes**

(1) In accordance with Article 1(3) of the Constitution, the people of Uganda shall express their will and consent on who shall govern them and how they shall be governed, through regular, free and fair elections of their representatives or through referenda.

(2) The will and consent referred to in subsection (1) shall not be subject to any influence from an agent of a foreigner.

(3) An agent of a foreigner who intentionally influences the will and consent of any person to decide on how he or she shall be governed contrary to subsection (1) commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(4) This section shall not apply to an agent of a foreigner who has been nominated by the Electoral Commission in accordance with the relevant Act of Parliament and is canvassing for votes in accordance with the Constitution and an Act of Parliament.

## **12. Prohibition of interference with operations of Government**

(1) An agent of a foreigner shall not engage in any activity or solicit or obtain or receive any assistance from a foreigner to sponsor or organise a meeting or any function with the aim of interfering with the operations of Government.

(2) An agent of a foreigner who engages in any activity or solicits, receives or obtains any assistance from a foreigner to sponsor, organise a meeting or any function with the aim of interfering with the operations of Government commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(3) For the purposes of this section, an agent of a foreigner interferes with operations of Government if the agent of a foreigner knowingly obstructs, impairs, hinders or prevents a public officer or any other person occupying a public office from performing his or her functions.

### **13. Prohibition of economic sabotage**

An agent of a foreigner who knowingly publishes false information or participates in any disruptive act or activity which weakens, undermines or damages the economic system or viability of the country, to cause economic disruption, insecurity or instability, commits the offence of economic sabotage and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

### **PART III—REGISTRATION OF AGENTS OF FOREIGNERS**

### **14. Registration of agents of foreigners**

(1) A person shall not act as an agent of a foreigner unless the person is registered by the Department and issued with a certificate of registration by the Minister.

(2) A person who acts as an agent of a foreigner without being registered commits an offence and is liable, on conviction, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

### **15. Application for registration as agent of foreigner**

(1) A person who wishes to act as an agent of a foreigner shall apply to the Minister for registration in accordance with regulations made by the Minister.

- (2) The application referred to in subsection (1) shall specify or be accompanied by—
- (a) the details of the applicant, including the name, principal business address, and all other business addresses in Uganda or elsewhere and residential addresses, if any;
  - (b) the status of the applicant—
    - (i) where the applicant is an individual, the nationality of the applicant;
    - (ii) where the applicant is a partnership, the name, residential address, and nationality of each partner and a true and complete copy of the partnership's registration documents;
    - (iii) where the applicant is an association, corporation, organisation, or any other combination of individuals, the name, residential address, and nationality of each director and officer and of each person performing the functions of a director or officer, and a true and complete copy of the applicant's charter, articles of association, constitution, by-laws and amendments;
  - (c) a complete list of the applicant's employees and a statement of the nature of the work of each employee;
  - (d) the name and address of every foreigner for whom the applicant is acting, assuming or purporting to act or has agreed to act;
  - (e) the character of the business or other activities of every such foreigner, and if any such foreigner be other than a natural person, a statement of the ownership and control of each shareholding and the extent, if any, to which each such foreigner is supervised, directed, owned, controlled, financed, or subsidised, in whole or in part, by any government of a foreign country or foreign political party, or by any other foreigner;

- (f) copies of each written agreement and the terms and conditions of each oral agreement, including all modifications of such agreements, or, where no contract exists, a full statement of all the circumstances, by reason of which the applicant is an agent of a foreigner;
  - (g) a comprehensive statement of the nature and method of performance of each such contract, and of the existing and proposed activity or activities engaged in or to be engaged in by the applicant as an agent of a foreigner for each such foreigner, including a detailed statement of any such activity which is a political activity;
  - (h) the nature and amount of contributions, income, money or thing of value, if any, that the applicant has received within the preceding sixty days from each such foreigner, either as compensation or for disbursement or otherwise, and the form and time of each such payment and from whom the payment is received;
  - (i) a detailed statement of every activity which the applicant is performing or is assuming or purporting or has agreed to perform for himself or herself or any other person, other than a foreigner, and which requires his or her registration, including a detailed statement of any such activity which is a political activity; and
  - (j) any other information as the Minister may, by regulations, prescribe.
- (3) The Minister may, by regulations, prescribe the procedure and requirements for the application for a certificate of registration as an agent of a foreigner.

#### 16. Consideration of application for registration

- (1) Where an application for registration is made to the Minister under this Act, the Minister shall forward the application to the Department to conduct inquiries into the suitability of the application and the applicant.

(2) The Department shall, within fourteen days from the date the application is received by the Department under subsection (1), conduct inquiries to ascertain the suitability of the application and the applicant, and make a recommendation to the Minister.

(3) The Department may conduct the following inquiries to ascertain the suitability of the application and the applicant—

- (a) the identity or character of the applicant, in the case of an individual, or the directors and principal officers, in the case of a company or other legal entity;
- (b) in the case of an applicant who is—
  - (i) an individual, whether the applicant has been convicted of an offence and sentenced to a term of imprisonment without the option of payment of a fine; or
  - (ii) a company or any other legal entity, whether a director of the applicant has been convicted of an offence which renders him or her incapable of being appointed director in accordance with the applicable law;
- (c) whether the applicant is not insolvent or bankrupt;
- (d) whether the applicant has adequate facilities for handling the activities of a foreigner; and
- (e) any other matter as the Department may consider reasonable.

(4) The Department may, in the process of conducting the inquiries under subsection (3), require any person, department or agency of Government to furnish information to the Department regarding the suitability of the applicant for registration under this Act.

(5) The Department shall consult with the local authorities of the place where the applicant seeks to undertake the activities as an agent of a foreigner, to ascertain the suitability of the proposed site or premises.

(6) The head of the Department may, by written notice, require an applicant for registration to furnish to the Department additional information to enable the Department make a decision on the application.

(7) The Department shall, in considering an application under this section, comply with the rules of natural justice.

#### **17. Certificate of registration**

(1) The Minister shall, within fourteen days from the date of receipt of the recommendation of the Department, consider the recommendation, and may, if satisfied that the application and the applicant meet the requirements under section 16, issue a certificate of registration to the applicant to act as an agent of a foreigner.

(2) The Minister may grant a certificate of registration subject to such conditions as the Minister may consider necessary.

(3) A certificate of registration granted under this Act shall be valid for two years from the date of issue.

#### **18. Refusal to grant certificate of registration**

(1) The Minister may refuse to issue a certificate of registration where—

(a) the Department recommends to the Minister to refuse to issue the certificate of registration; or

(b) the Minister is not satisfied that the application or the applicant meets the requirements under section 16.

(2) Where the Minister refuses to issue a certificate of registration under subsection (1), the Minister shall, within fourteen days from the date of making the decision, inform the applicant, in writing, stating the reasons for the refusal.

(3) A person aggrieved by the decision of the Minister may apply to a court of competent jurisdiction for legal redress in accordance with the applicable law.

**19. Renewal of certificate of registration**

(1) A certificate of registration issued under this Act is renewable upon the holder of the certificate of registration showing evidence that the terms and conditions of the expired certificate of registration have been complied with.

(2) An application for renewal of a certificate of registration shall be made to the Minister, at least three months before the expiry of the certificate of registration.

(3) The Minister shall consider the application for renewal of a certificate of registration and make a decision within fourteen days from the date of receipt of the application for renewal.

(4) The Minister shall, in considering an application under this section, comply with the rules of natural justice.

**20. Suspension and revocation of certificate of registration**

(1) The Minister may suspend or revoke a certificate of registration issued under this Act.

(2) Without prejudice to the general effect of subsection (1), the Minister may suspend or revoke a certificate of registration where the Minister is satisfied that the holder of the certificate of registration—

- (a) gave false or misleading information at the time of applying for registration;
- (b) is not complying with the terms and conditions of registration;
- (c) the holder of a certificate of registration or its principal officers have committed an offence under this Act;
- (d) has become insolvent or is under administration;
- (e) poses, or their activities pose, a security threat to national security and the surrounding community; or

- (f) engages in disruptive activities.
- (3) The Minister shall, while exercising any powers in this section, comply with the rules of natural justice.
- (4) The Minister may, by regulations, prescribe additional grounds for suspension or revocation of a certificate of registration and the procedure for suspending or revoking a certificate of registration.

PART IV— REGULATION OF FUNDING OF AGENTS  
OF FOREIGNERS

**21. Declaration of sources of funding**

(1) Subject to the Anti-Money Laundering Act, an agent of a foreigner shall submit a declaration of the source of funds to the Minister.

(2) An agent of a foreigner who makes a statement for the purpose of this section which is false or misleading commits an offence and is liable, on conviction, to a fine not exceeding seventy-two currency points or imprisonment for a term not exceeding five years, or both.

**22. Restrictions on funding from foreigners**

(1) An agent of a foreigner shall not directly or indirectly obtain or receive any financial support, donation, loan or other assistance from a foreigner, whether in cash or in kind, in excess of twenty thousand currency points, within a period of twelve months without declaring the funds to the Minister.

(2) An agent of a foreigner who obtains or receives directly or indirectly funds, financial support, donations, loans or other assistance from a foreigner without declaring the funds in accordance with subsection (1) commits an offence, and is liable, on conviction—

- (a) in the case of a legal entity, to fine not exceeding one hundred thousand currency points; and

(b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(3) Without prejudice to any other penalty imposed by the court under this Act, any money or other assistance obtained by an agent of a foreigner contrary to this section shall be forfeited to the State by order of the court which convicts the agent of a foreigner for contravention of this section.

(4) The Minister may, by regulations, prescribe the procedure and requirements for declaring the funds referred to in this section.

### **23. Obtaining funds to engage in disruptive activities**

(1) An agent of a foreigner who—

(a) obtains, solicits, receives, demands, requests or accepts directly or indirectly, funds, financial support or other assistance from a foreign government, institution, body or person which or who has demonstrated an intention to overthrow the established Government of Uganda or to endanger the security of Uganda; or

(b) obtains, solicits, receives, demands, requests or accepts directly or indirectly, funds, financial support or other assistance from a foreign government, institution, body or person to participate or recruit any person to participate in disruptive activities,

commits an offence and is liable, on conviction, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

(2) In addition to the penalty prescribed in subsection (1), any money, funds or other assistance received contrary to this section shall be forfeited to the State by order of the court convicting the agent of a foreigner for the contravention of this section.

(3) Where an offence under this section is committed by a legal entity, any director or the executive head of the legal entity is deemed to have committed the offence.

#### **24. Foreign funding to Government institutions**

Notwithstanding the provisions of any other written law, any funding, financial support, donation, loan or other assistance from a foreigner or an agent of a foreigner to a Government institution or any other body where Government has an interest shall be deemed to be public funds and shall be dealt with in accordance with the Public Finance Management Act.

#### **25. Reporting of foreign funding**

(1) A supervised institution shall not pay out any money to an agent of a foreigner without the agent of a foreigner—

- (a) declaring the source of funds; and
- (b) submitting proof of declaration of funds required under section 22.(1).

(2) A supervised institution shall submit a monthly report to the relevant regulator, relating to any funds transferred to an agent of a foreigner through the supervised institution in accordance with regulations prescribed by the relevant regulator.

(3) A supervised institution that contravenes subsection (1), commits an offence and is liable, on conviction, to a fine not exceeding two hundred thousand currency points.

#### **26. Submission of returns**

(1) An agent of a foreigner shall submit returns to the Minister relating to the operations of the agent of a foreigner detailing the amount of funds received and the purpose for which the funds were used in accordance with regulations prescribed by the Minister.

(2) An agent of a foreigner who fails to submit returns to the Minister as required under subsection (1) commits an offence and is liable, on conviction—

- (a) in the case of a legal entity, to a fine not exceeding one hundred thousand currency points; and
- (b) in the case of an individual, to a fine not exceeding fifty thousand currency points or imprisonment for a term not exceeding ten years, or both.

PART V—GENERAL

**27. Assistance to Minister**

All ministries, departments and agencies of Government shall afford the Minister and the Department all necessary assistance for the purposes of giving full effect to this Act.

**28. Inspection**

(1) A person appointed by the Minister may, upon obtaining a court order, at any reasonable time, inspect the premises of an agent of a foreigner and may request for any information necessary for purposes of giving effect to this Act.

(2) An agent of a foreigner who—

- (a) without any lawful excuse, denies an inspector access to any property, books of account, records, returns, documents or information requested for under this section;
- (b) knowingly, presents to the inspector a false or fabricated document or makes a false statement with intent to deceive or mislead the inspector; or
- (c) without reasonable excuse, refuses or fails to comply with any order or direction of the inspector,

commits an offence and is liable, on conviction, to a fine not exceeding two thousand currency points or imprisonment for a term not exceeding seven years, or both.

**29. Regulations**

(1) The Minister may make regulations for the further implementation of this Act.

(2) Without prejudice to the general effect of subsection (1), regulations made under this Act may prescribe a penalty for contravention of the regulations of a fine not exceeding two thousand currency points or imprisonment for a term not exceeding seven years, or both.

(3) Regulations made under this Act shall be laid before Parliament for information.

**30. Power to amend Schedule**

The Minister may, by statutory instrument and with the approval of Cabinet, amend the Schedule to this Act.

**Act**

*Protection of Sovereignty Act*

**2026**

**SCHEDULE**

Section 1

**Currency Point**

A currency point is equivalent to twenty thousand shillings.

**Act**

*Protection of Sovereignty Act*

**2026**

**Cross References**

Constitution

Anti-Money Laundering Act, Cap. 118

Diplomatic Privileges Act, Cap. 185

Public Finance Management Act, Cap. 171



This printed impression has been carefully compared by me with the bill which was passed by Parliament and found by me to be a true copy of the bill.

*Adolf Mwesige Kasajja*   
Clerk to Parliament

Date of authentication: *08/05/2026*